

November 6, 1978

INTRODUCED BY CITY MANAGER JAMES L. SULLIVAN

AN ORDER CONCERNING APPROPRIATIONS FOR THE FISCAL YEAR BEGINNING JULY 1, 1978

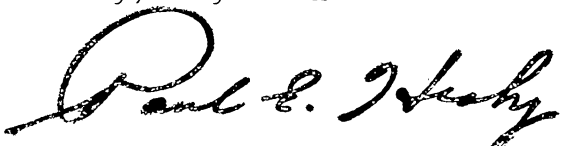
FUNCTION	DEPARTMENT OR PROGRAM	SALARIES & WAGES	TRAINING & TRAVEL	OTHER ORDINARY MAINTENANCE	EXTRAORDINARY EXPENDITURES	APPROPRIATIONS
Public Safety	Police	\$200 283	\$ 26 950	\$ 96 465		\$ 323 698

BE IT FURTHER ORDERED: That the above appropriations in the General Fund are to be financed by estimated revenues drawn from the following sources:

In City Council November 6, 1978
 Adopted by a yeas and nays vote:
 Yeas 9; Nays 0; Absent 0.
 Attest: Paul E. Healy, City Clerk

FINANCING PLAN	REVENUE
Intergovernmental Revenue	
LEAA Grant	\$323 698

A true copy,
 ATTEST:





City of Cambridge

IN CITY COUNCIL

November 6, 1978

ORDERED:

That, in accordance with Massachusetts General Laws, Chapter 44, Section 53A, the City Council approves the acceptance of a Law Enforcement Assistance Administration Grant for an Integrated Criminal Apprehension Program (ICAP) in the amount of \$323,698 to the Police Department.

In City Council November 6, 1978
Adopted by a yeas and nays vote:
Yeas 9; Nays 0; Absent 0.
Attest: Paul E. Healy, City Clerk

A true copy, _____

ATTEST:

A handwritten signature in cursive script, reading "Paul E. Healy", written over a horizontal line.

City of Cambridge

MASSACHUSETTS

Agenda #4 Acceptance of a grant in the amount of \$323,698 to the Police Dept.

In City Council November 6 1978

	YEA	NAY	ABSENT	PRESENT
Mr. Crane	✓			
Mr. Duehay	✓			
Mr. Frisoli	✓			
Ms. Graham	✓			
Ms. Preusser	✓			
Mr. Sullivan	✓			
Mr. Vellucci	✓			
Mr. Wylie	✓			
Mayor Danehy	✓			

9 0 0

City of Cambridge

MASSACHUSETTS

Agenda #4 Appropriation of
\$323,698 to the Police
Dept.

In City Council November 6 1978

	YEA	NAY	ABSENT	PRESENT
Mr. Crane	✓			
Mr. Duehay	✓			
Mr. Frisoli	✓			
Ms. Graham	✓			
Ms. Preusser	✓			
Mr. Sullivan	✓			
Mr. Vellucci	✓			
Mr. Wylie	✓			
Mayor Danehy	✓			

9

0

0

I.

INTRODUCTION

EXECUTIVE SUMMARY

The fifteen years between 1960 and 1975 witnessed a steady increase in the number of serious crimes reported nationwide according to the reports published by the Federal Bureau of Investigation's Uniform Crime Report, Crime in the United States. Not only has crime in Massachusetts kept pace with the national trend, the average annual increase in reported crime has been greater in Massachusetts during this period than in the nation as a whole. Indeed, the annual growth in Massachusetts crime rates has exceeded those for the nation since 1968. With over twenty-five percent of the state's population and with eleven cities having populations in excess of 50,000, Middlesex County has experienced a substantial impact from this steady increase in reported crime. Crime in the city of Cambridge has kept pace with this trend, particularly where burglary, robbery, rape, and assault are concerned.

While numerous sociological and economic factors have been cited as the basic roots of criminal behavior, these areas require attention beyond the reach of the criminal justice system. On the other hand, recent analyses sponsored by the LEAA tend to indicate that a relatively small percentage

of offenders are responsible for a disproportionately large percentage of reported crime, particularly violent crime. Not only has the criminal justice system failed to apprehend and incarcerate this "career criminal," it has failed to engender within the mind of either the offender or the public as a whole, a real expectation that criminal conduct will be met with appropriate sanctions. In this way, the system has failed both to control the serious criminal offender and to deter the future perpetration of additional crime.

The Office of the District Attorney for Middlesex County and the Police Department of the City of Cambridge will develop and institute a dual-focused, comprehensive program directed toward the identification, apprehension, and removal from society of the serious, career offender. Pursuant to the LEAA Comprehensive Career Criminal Program guidelines, this joint effort is subdivided into two components, under the first of which the City of Cambridge Police Department will develop an Integrated Criminal Apprehension Program and under the second of which the Middlesex District Attorney's office will establish a Priority Prosecution Program/Career Criminal Program.

The Comprehensive Career Criminal Program is directed at the long-range goal of achieving a fifteen- to twenty-five percent reduction in the number of rapes, robberies, aggravated assaults, and burglaries in both Cambridge and throughout Middlesex County.

The Middlesex District Attorney's Priority Prosecution Program will provide for the early identification of cases involving "career criminals" in Middlesex County. The program will concentrate investigative and attorney resources to undertake thorough pre-trial preparation and prosecution of these cases within 90 days after arrest. The program is further directed towards the conviction of these career criminals upon the most serious offense chargeable under the circumstances in order to achieve imposition of the maximum sentence of incarceration obtainable. To accomplish these ends, the program will support the extension of pre-complaint case intake screening and assessment units so as to include the five district courts in Middlesex County with the most serious caseloads. On a regional basis, these units will screen all potential Priority Prosecution Program cases throughout the district. In addition, the program will support the development of a specialized staff of investigators and attorneys dedicated strictly to the preparation and trial of cases identified as "priority" matters.

The Cambridge ICAP will be directed towards improving the capacity of the Cambridge Police Department to apprehend the serious criminal offender through more effective tactical management of its patrol operations based upon immediate

analysis of emerging crime trends and through the development of more effective investigative procedures designed to support the prosecution and conviction of serious offenders.

While neither of the two programs is fully predicated upon the existence of the other and each is viewed as an intrinsically independent effort, it is intended that they fully complement and support each other. Through development of a crime analysis capability, improved patrol allocation, and investigation management, the Cambridge Police Department will increase the number of suspects arrested for crimes of rape, armed robbery, burglary, and assault. Through more extensive use of patrol officers in criminal investigations, the Cambridge Police Department will more effectively support the District Attorney's office in preparing cases for trial. In addition, the crime analysis function is expected to promote early identification of cases involving "career criminals" and to so aid the District Attorney's office in selecting these cases for treatment by the Priority Prosecution Program. In furtherance of this effort, patrol officers will be instructed concerning the Priority Prosecution Program case selection criteria in order to encourage increased police interest in pursuing investigations which may result in prosecutions under the Priority Prosecution Program.

Cambridge Police Officers will also focus on providing continuing investigative support of the District Attorney's office case prosecutions.

The District Attorney's office will assist the Cambridge Police Department in development of the new field information reporting system needed to support the crime analysis function. The District Attorney's office will also participate in the development of structured investigative protocols for patrol officers to follow when undertaking crime scene and follow-up investigations. These will be introduced in order to promote more exhaustive and thorough investigations necessary to building strong criminal prosecutions by the District Attorney's office.

Periodically, based upon an analysis of recurring problems, the District Attorney's office will participate in the Cambridge Police Training programs in order to provide constructive feedback on how police can improve their investigations so as to better support successful prosecutions.

The ultimate success of this comprehensive effort is the extent to which each of the two principal components coordinate

with and complement one another. In order to ensure a source of outside review, technical assistance, and advice, there will be developed an advisory committee to be comprised of recognized law enforcement, criminal justice and management experts. The advisory committee will assist in the personnel screening, review, and selection; in police development; and in conducting periodic program reviews. The committee and its individual members will also be available to provide technical advice and assistance in dealing with specific problems.



CITY OF CAMBRIDGE

CAMBRIDGE, MASSACHUSETTS 02139
Tel. 876-6800

EXECUTIVE DEPARTMENT
JAMES L. SULLIVAN
City Manager

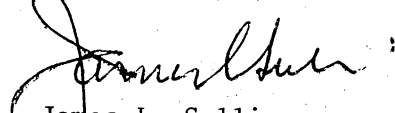
November 6, 1978

To the Honorable, the City Council:

The attached appropriation is for a grant of \$323,698 awarded to the Police Department by the Law Enforcement Assistance Administration. This grant for an Integrated Criminal Apprehension Program (ICAP) will be used to construct a data information system; to implement a crime analysis project; to evaluate deterrent and apprehension oriented patrol tactics; and to provide patrol officers with training in preliminary and follow-up investigation. Attached is a summary of the grant.

Passage of this appropriation which authorizes the expenditure of this ICAP grant is recommended.

Very truly yours,


James L. Sullivan
City Manager

JLS/b

F-331

Acceptance & Appropriation of a grant in the amount of \$323,698 to the Police Dept.

In City Council,
November 6, 1978

*MD
/A*

11/6/78 Two

Orders Adopted

9-0-0